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AGENDA WITH ANALYSIS STATE PUBLIC WORKS BOARD

Friday, December 8, 2017 at 10:00 a.m. in Room 113, State Capitol, Sacramento, California

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Pursuant to section 11125 of the Government Code, notice of all Board meetings will be given at least ten days in advance and such notice must include a copy of the agenda. Members of the Public may address the Board prior to it taking action on any matter in the agenda.

This notice and the Board agenda for the current month are available on the Internet at: http://www.spwb.ca.gov.

BOND ITEM

BOND ITEM—1

DEPARTMENT OF CORRECTIONS AND REHABILITATION (5225) ADULT LOCAL CRIMINAL JUSTICE PROJECT TUOLUMNE COUNTY

Authority: Sections 15820.91 – 15820.917 of the Government Code (AB 900)

Sections 15820.92 – 15820.926 of the Government Code (SB 1022)

Consider adoption of a resolution to:

- 1) Authorize actions to be taken to provide for interim financing and declare the official intent of the Board to reimburse certain capital expenditures from the Public Buildings Construction Fund from the proceeds of the sale of bonds.
- 2) Authorize the sale of lease revenue bonds.
- 3) Approve other related actions in connection with the authorization, issuance, sale, and delivery of said revenue bonds.

Total Bond Allocation (AB 900)

\$13,000,000

Total Bond Allocation (SB 1022)

\$20,000,000

BOND ITEMS

STAFF ANALYSIS ITEM—1

Department of Corrections and Rehabilitation Adult Local Criminal Justice Project Tuolumne County

Action Requested

If approved, the requested action would adopt a resolution authorizing actions to be taken to provide for interim financing, authorize the sale of lease revenue bonds, and other related actions.

Scope Description

This project is within scope. This project includes the design and construction of a new, approximately 230-bed facility located outside the city of Sonora on county-owned land. The standalone facility includes a kitchen, laundry, program spaces, administrative and staff support spaces, medium and maximum security housing for male and female offenders, intake and booking areas, a medical clinic, and storage areas. This project is funded by Assembly Bill 900 (AB 900) and Senate Bill 1022 (SB 1022) legislation.

The project scope for AB 900 funding includes two two-tiered housing units along with adjacent dayrooms, outdoor recreation yards, and multi-purpose rooms, and program and support space. Each two-tiered housing unit contains eight double-occupancy cells for a total of 32-beds. The upper level support space includes the public lobby, intake and booking, video visitation, medical and dental examination areas, storage areas, maintenance and security areas, two sally ports, and staff support areas. The AB 900 funded portion of the project will cover all the fencing

and landscaping for the entire facility. During the development of preliminary plans, the county identified potential alternatives for the project. Additive bid alternates for providing and installing additional fencing, landscaping, and a monument sign were identified.

The project scope for SB 1022 funding includes six two-tiered housing units with adjacent dayrooms, two outdoor recreation yards, and lower level support spaces. The two-tiered housing units contain 50 double-occupancy cells, two single-occupancy cells, and six 16-bed dormitory areas for a total of 198 beds. The lower level support space will provide staff support areas, central control, kitchen and food service, a vehicle sally port, laundry, interview rooms, and maintenance and security areas. The SB 1022 portion of the funding will cover both staff and visitor parking areas. During the development of preliminary plans, the county identified a potential alternative for the project. The additive bid alternate for providing and installing food service, laundry, small wears/mobile items, non-built-ins, and plug and go equipment was identified.

This project will also include, but is not limited to, electrical; plumbing; mechanical; heating, ventilation, and air conditioning; security; and fire protection systems, and all other necessary appurtenances.

Funding and Project Cost Verification

This project is within cost. Section 15820.913 of the Government Code (AB 900) appropriates \$870,074,000 lease revenue bond financing authority to partially finance the design and construction of local jail facilities. Section 15820.922 of the Government Code (SB 1022) appropriates \$509,060,000 lease revenue bond financing authority to partially finance the design and construction of adult local criminal justice facilities. Award of this funding to individual counties is administered through the Board of State and Community Corrections (BSCC). The BSCC has conditionally awarded \$13,000,000 from AB 900 and \$20,000,000 from SB 1022 to Tuolumne County for this project. All of the acquisition or study costs and any design and construction costs in addition to this amount will be paid by the county.

On September 8, 2016, the Board established the scope, cost, and schedule of this project, allocating \$13,000,000 from AB 900 and \$20,000,000 from SB 1022 to partially finance the design and construction of this project. On February 15, 2017, the Board approved the preliminary plans for a total estimated project cost of \$15,061,000 from AB 900 and \$30,564,000 from SB 1022. Subsequent to that action, a new project cost estimate was prepared in association with the completion of working drawings. Based on this revised estimate, the current total estimated project cost is \$15,056,000 from AB 900 and \$32,211,000 from SB 1022, which combines for a net potential local costs deficit of \$1,642,000. While this could result in a cost increase to the SB 1022 portion of the project or a savings to the AB 900 portion of the project, the actual change in any local cost funding will not be known until the bids are received and analyzed. In no case would the award of the bid result in the state expending more than the total combined \$33,000,000 award.

AB 900 Funding

\$15,061,000	Total authorized project cost
\$15,056,000	Total estimated project cost
\$13,000,000	State costs previously allocated: \$21,000 for working drawings, \$12,979,000 for construction (\$12,285,000 contract and \$614,000 contingency)
\$0	State costs adjustment: a decrease of \$21,000 for working drawings and an increase of \$21,000 for construction (\$21,000 contract)

\$2,061,000	Local costs previously allocated: \$12,000 for acquisition/study, \$492,000
	for preliminary plans, \$542,000 for working drawings, \$1,015,000 for
	construction (\$242,000 A&E and \$773,000 other project costs)

\$5,000 Local costs potential savings: an increase of \$21,000 for working drawings and a decrease of \$26,000 for construction (\$26,000 other project costs)

SB 1022 Funding

\$30,564,000	Total authorized project cost
\$32,211,000	Total estimated project cost
\$20,000,000	State costs previously allocated: \$20,000,000 for construction (\$20,000,000 contract)
\$10,564,000	Local costs previously allocated: \$24,000 for acquisition/study, \$1,273,000 for preliminary plans, \$1,365,000 for working drawings, \$7,902,000 for construction (\$4,480,000 contract, \$1,224,000 contingency, \$625,000 A&E, and \$1,573,000 other project costs)
\$1,647,000	Local costs potential deficit: an increase of \$1,647,000 for construction (\$1,569,000 contract and \$78,000 contingency)

CEQA

A Notice of Determination was filed with the Tuolumne County Clerk on October 7, 2009, and the 30-day statute of limitations expired on November 6, 2009, without challenge.

Real Estate Due Diligence

A Summary of Conditions Letter for this project was completed on February 14, 2017, and no issues that would adversely affect the beneficial use and quiet enjoyment of the project were identified.

Project Schedule

Approve preliminary plans February 2017
Complete working drawings August 2017
Start construction January 2018
Construction complete June 2019

Staff Recommendation: Adopt resolution

BOND ITEMS

BOND ITEM—2

DEPARTMENT OF GENERAL SERVICES (7760)
SACRAMENTO REGION: NEW NATURAL RESOURCES HEADQUARTERS BUILDING
SACRAMENTO COUNTY

Authority: Government Code Sections 14691-14697

Chapters 14, 22, and 54 Statutes of 2017, Item 7760-301-0668 (1)

Consider adoption of a resolution to:

- 1) Authorize actions to be taken to provide for interim financing and declare the official intent of the Board to reimburse certain capital expenditures from the Public Buildings Construction Fund from the proceeds of the sale of bonds.
- 2) Authorize the sale of lease revenue bonds.
- 3) Approve the form of and authorize the execution and delivery of a Project Delivery Agreement between the Department of General Services and the Board.
- 4) Approve and take actions and execute documents as may be needed to carry out the purposes of the resolution.

Total Bond Appropriation

\$585,132,000

BOND ITEMS

STAFF ANALYSIS ITEM—2

Department of General Services
Sacramento Region: New Natural Resources Headquarters Building
Sacramento County

Action Requested

If approved, the requested action would adopt a resolution authorizing actions to be taken to provide for interim financing, authorize the sale of lease revenue bonds, and other related actions.

Scope Description

This project is within scope. The approved project includes the construction of an approximately 800,000 gross square foot (GSF) office building, located between P, O, 7th, and 8th Streets in Sacramento. The building will include office, assembly, storage, building support, limited parking, and commercial food service space. Of this amount, approximately 700,000 GSF will be office space with an expected building capacity of approximately 3,500 employees. It is anticipated that the building will house staff from the following: California Natural Resources Agency, the Department of Water Resources, the Department of Parks and Recreation, the Department of Fish and Wildlife, the Department of Forestry and Fire Protection, the California Department of Conservation, and the Wildlife Conservation Board. The project scope also includes minor exterior renovations of the historic Heilbron House currently located on the project site. The project will also include a new childcare facility for 120 children located on the roof of the Subterranean Building (block 203), to be used in conjunction with the tenants of the New O Street Office Building. The

project will pursue LEED Silver certification for new construction (at a minimum) and will target Zero Net Energy performance.

Funding and Cost Verification

The project is within cost. Chapter 31, Statutes of 2016 (SB 836) established the State Project Infrastructure Fund (SPIF) for the renovation or replacement of state office buildings. A total of \$11,367,000 has been allocated from SPIF for planning and studies, and for development of performance criteria. Chapters 14, 22, and 54, Statutes of 2017, Item 7760-301-0668 (1) appropriated \$585,132,000 in lease revenue bond funding for the design-build phase of the project.

\$596,499,000	Total authorized project costs
\$596,499,000	Total estimated project costs.
\$11,367,000	Costs previously allocated: \$2,800,000 project planning and studies and \$8,567,000 performance criteria.
\$585,132,000	Costs to be allocated: \$520,479,000 contract, \$15,614,000 contingency, \$10,952,000 A&E, and \$38,087,000 other project costs.

CEQA

The Notice of Determination was filed with the State Clearinghouse on August 11, 2017, and the 30-day statute of limitations expired without challenge.

Real Estate Due Diligence

A Summary of Conditions memo was completed on November 3, 2017. Numerous issues were identified that require resolution, including the following:

- Transfer of Jurisdiction from the Employment Development Department (EDD) to DGS for the portion of Block 204 between Opera Alley and P Street, and between 7th and 8th Street, which is currently used as a parking lot for EDD employees.
- All parking agreements between the EDD and EDD employees related to the aforementioned site must be terminated.
- All parking agreements between the state and the Capitol Area Development Authority (CADA), and between CADA and Hofmann Holdings, LP, related to parking on the northeast corner of Block 204, at the corner of O Street and 8th Street must be terminated.
- While the Sacramento City Council Approved the Opera Alley abandonment resolution on September 26, 2017, the state must complete the alleyway utility relocations before the City of Sacramento will quitclaim its rights and interest to the state.

Project Schedule

Approve performance criteria November 2017
Award design-build contract Feburary 2018
Estimated design-build start March 2018
Estimated project completion September 2021

Staff Recommendation: Adopt resolution.

BOND ITEM

BOND ITEM—3

DEPARTMENT OF GENERAL SERVICES (7760)
SACRAMENTO REGION: NEW O STREET OFFICE BUILDING
SACRAMENTO COUNTY

Authority: Government Code Sections 14691-14697

Chapters 14, 22, and 54 Statutes of 2017, Item 7760-301-0668 (2)

Consider adoption of a resolution to:

- 1) Authorize actions to be taken to provide for interim financing and declare the official intent of the Board to reimburse certain capital expenditures from the Public Buildings Construction Fund from the proceeds of the sale of bonds.
- 2) Authorize the sale of lease revenue bonds.
- 3) Approve the form of and authorize the execution and delivery of a Project Delivery Agreement between the Department of General Services and the Board.
- 4) Approve and take actions and execute documents as may be needed to carry out the purposes of the resolution.

Total Bond Appropriation

\$266,038,000

BOND ITEMS

STAFF ANALYSIS ITEM—3

Department of General Services
Sacramento Region: New O Street Office Building
Sacramento County

Action Requested

If approved, the requested action would adopt a resolution authorizing actions to be taken to provide for interim financing, authorize the sale of lease revenue bonds, and other related actions.

Scope Description

This project is within scope. The approved project includes demolition of the existing vacant California Department of Food and Agriculture (CDFA) Annex building, abatement and removal of all asbestos and lead materials, and constructs a 10-story office building at 1215 O Street in Sacramento. The new building will be approximately 340,000 total gross square feet (GSF), and will include office, assembly, storage, building support, parking, and commercial food service space. Of this amount, approximately 255,000 GSF will be office space with an expected building capacity of 1,150 employees. It is anticipated that the building will house staff from the Health and Human Services Agency, the Department of State Hospitals, and the Department of Developmental Services. The project scope also includes removal of the three-story sky-bridge that connects the CDFA Annex building to the CDFA Headquarters building (1220 N Street), and reconstruction of the CDFA Headquarters south façade. The project will pursue LEED Gold

certification for new construction (at a minimum) and will target Zero Net Energy (ZNE) performance.

On July 17, 2017, the State Public Works Board approved a scope change to utilize offsite solar generation through SMUD's Solar Shares program, in lieu of the original plan to use photovoltaic panels in the adjacent parking lot. In addition to being more cost effective, the project team determined that the use of offsite solar generation would provide increased flexibility to add panels in the future, if necessary, to achieve the ZNE Goal.

Funding and Cost Verification

The project is within cost. Chapter 31, Statutes of 2016 (SB 836) established the State Project Infrastructure Fund (SPIF) for the renovation or replacement of state office buildings. A total of \$8,372,000 has been allocated from SPIF for planning and studies and for the development of performance criteria. Chapter 14, 22, and 54, Statutes of 2017, Item 7760-301-0668 (2) appropriated \$266,038,000 in lease revenue bond funding for the design-build phase of the project.

\$274,410,000	Total authorized project costs.	
\$274,410,000	Total estimated project costs.	
\$8,372,000	Costs previously allocated: \$2,100,000 project planning and studies and \$6,272,000 performance criteria.	
\$266,038,000	Costs to be allocated: \$231,606,000 contract, \$6,948,000 contingency, \$5,756,000 A&E, and \$21,728,000 other project costs.	

CEQA

The Notice of Determination was filed with the State Clearinghouse on July 21, 2017, and the 30-day statute of limitations expired without challenge.

Real Estate Due Diligence

A Summary of Conditions memo was completed on October 26, 2017. Numerous issues were identified that require resolution, including the following:

- Lot 67, which is the former O Street area between 12th Street and 13th Street, is affected by a City of Sacramento's utility reservation. The City's utility reservation in this area should be incorporated into the design of the project.
- If all or a portion of the south-west section of Block 222, which is the parking lot between Lot 67 and Opera Alley, and between 12th Street and 13th Street, is needed for the final proposed project site, jurisdiction of the site will need to be placed with DGS.
- DGS should work with CDFA and CalVet to relocate parkers in the aforementioned parking area of Block 222.

Project Schedule

Approve performance criteria
Award design-build contract
Estimated design-build start
Estimated project completion

November 2017
February 2018
February 2018
February 2021

Staff Recommendation: Adopt resolution.

MINUTES

Consider approving the minutes from the November 13, 2017 Public Works Board Meeting.

Staff has reviewed the minutes from the November 13, 2017 Public Works Board Meeting and recommends approval of those meeting minutes.

Staff Recommendation: Approve minutes from the November 13, 2017 Public Works Board Meeting.

CONSENT ITEMS

NONE

ACTION ITEMS

ACTION ITEM—1

HIGH SPEED RAIL AUTHORITY (2665) INITIAL OPERATING SEGMENT, SECTION 1 VARIOUS COUNTIES

Authority: Chapter 152, Statutes of 2012, Item 2665-306-0890 (1)

Chapter 152, Statutes of 2012, Item 2665-306-6043 (1) Chapter 25, Statutes of 2014, Item 2665-306-3228 (1) Section 39719(b)(2) of the Health and Safety Code Section 39719.1 of the Health and Safety Code

Section 15853 of the Government Code

Consider authorizing site selection of six assessors parcels in full or in part.

High Speed Rail Authority Parcel Number	Assessor Parcel Number	
Madera County		
MF-20-1202	036-140-022	
MF-20-1202	036-140-031	
MF-20-1202	036-140-063	
Fresno County		
FB-10-1355	042-010-06	
Kings County		
FB-16-0482 and FB-16-0483	016-070-012	
FB-16-0484	016-070-013	

ACTION ITEMS

STAFF ANALYSIS ITEM—1

High Speed Rail Authority
Initial Operating Segment, Section 1
Various Counties

Action Requested

If approved, the requested action would authorize site selection of six assessors parcels in full or in part.

Scope Description

This project is within scope. The Initial Operating Segment, Section 1 (IOS-1) is expected to be approximately 120 miles starting from Madera and extending southward almost to Bakersfield. This initial section includes the realignment of Highway 99 in Fresno, construction of a bridge over the San Joaquin River, several grade separations, two viaducts and the acquisition of approximately 1,600 parcels. The IOS-1 is the first construction phase of the High Speed Train System (HSTS). The HSTS consists of Phase 1, which would provide 520 miles of the HSTS extending from San Francisco to Los Angeles/Anaheim, and Phase 2, which would extend the system to Sacramento and San Diego.

Funding and Project Cost Verification

This project is within cost. Chapter 152, Statutes of 2012, appropriated \$5.850 billion (\$2.609 billion High Speed Passenger Train Fund and \$3.241 billion federal funds) and Chapter 25, Statutes of 2014 provided an additional \$191.4 million Greenhouse Gas Reduction Fund for the IOS-1. In addition, Health and Safety Code section 39719 (b)(2) appropriates 25 percent of the annual proceeds of the Greenhouse Gas Reduction Fund for the Phase 1 Blended System and Health and Safety Code section 39719.1 authorizes repayment of a \$400 million General Fund loan from the Greenhouse Gas Reduction Fund for the Phase 1 Blended System. The IOS-1 is a component of the Phase 1 Blended System.

Background

To date, the Board has site-selected approximately 1,600 parcels comprising approximately 120 miles from Madera to near Bakersfield. This total does not reflect properties associated with right-of-way transfer agreements with local government.

The three parcels in Madera County are excess parcels to the project, but are needed as part of a proposed acquisition settlement with the owner. The parcel in Fresno County is needed to accommodate PG&E utility relocations. The two parcels in Kings County are needed to widen the HSTS just north of Hanford-Armona Road and to provide related temporary construction easements.

For these properties, the CEQA and NEPA processes were completed in 2012 or 2014. Consistent with corridor based projects, minimal real estate due diligence has occurred to date as the alignment determines which properties must be acquired and any abatement or title issues will be resolved during or shortly after acquisition.

Staff Recommendation: Authorize site selection of six assessors parcels in full or in part.

ACTION ITEMS

ACTION ITEM—2

HIGH SPEED RAIL AUTHORITY (2665)
INITIAL OPERATING SEGMENT, SECTION 1
FRESNO COUNTY

Authority: Chapter 152, Statutes of 2012, Item 2665-306-0890 (1)

Chapter 152, Statutes of 2012, Item 2665-306-6043 (1) Chapter 25, Statutes of 2014, Item 2665-306-3228 (1) Section 39719(b)(2) of the Health and Safety Code Section 39719.1 of the Health and Safety Code

Section 15854 of the Government Code

Consider the adoption of two Resolutions of Necessity authorizing the use of eminent domain to acquire the following properties:

1. Debrata Property (Fresno County)

Authority Parcel Numbers: FB-10-0200, FB-10-0202, and FB-10-0653 Assessor Parcel Numbers: 478-290-18, 478-290-22, and 478-290-24

2. Grewel Property (Fresno County)

Authority Parcel Numbers: FB-10-0462-1, FB-10-0462-7, FB-10-0462-8, FB-10-0462-9,

FB-10-0462-11. and FB-10-0462-02-01

Assessor Parcel Numbers: 056-030-39S and 056-030-41S

ACTION ITEMS

STAFF ANALYSIS ITEM—2

High Speed Rail Authority
Initial Operating Segment, Section 1
Fresno County

Action Requested

Adopt two Resolutions of Necessity authorizing the use of eminent domain to acquire properties totaling approximately 15 acres.

Scope Description

This project is within scope. The Initial Operating Segment, Section 1 (IOS-1) is expected to be approximately 120 miles starting from Madera and extending southward almost to Bakersfield. This initial section includes the realignment of Highway 99 in Fresno and relocation of railroad lines, the construction of bridges over the San Joaquin and Fresno Rivers as well as other waterways, several dozen grade separations, multiple viaducts and trenches, and the acquisition of approximately 1,600 parcels. The IOS-1 is the first construction phase of the High Speed Train System (HSTS). The HSTS consists of Phase 1, which would provide 520 miles of the HSTS

extending from San Francisco to Los Angeles/Anaheim, and Phase 2, which would extend the system to Sacramento and San Diego.

Funding and Cost Verification

This project is within cost. Chapter 152, Statutes of 2012, appropriated \$5.850 billion (\$2.609 billion High Speed Passenger Train Fund and \$3.241 billion federal funds) and Chapter 25, Statutes of 2014 provided an additional \$191.4 million Greenhouse Gas Reduction Fund for the IOS-1. In addition, Health and Safety Code section 39719 (b)(2) appropriates 25 percent of the annual proceeds of the Greenhouse Gas Reduction Fund for the Phase 1 Blended System and Health and Safety Code section 39719.1 authorizes repayment of a \$400 million General Fund loan from the Greenhouse Gas Reduction Fund for the Phase 1 Blended System. The IOS-1 is a component of the Phase 1 Blended System.

Background

In order to adopt a Resolution of Necessity that is required to initiate the eminent domain proceedings, the Board must consider that the following conditions have been met:

- (A) The public interest and necessity require the project;
- (B) The project is planned or located in the manner that will be most compatible with the greatest public good and the least private injury;
- (C) The property sought to be acquired is necessary for the project; and,
- (D) The offer required by Government Code section 7267.2 has been made to the owner or owners of record.

In 2008 the voters of California approved Proposition 1a, authorizing monies from the High-Speed Passenger Train Bond fund in support of this Project. In 2009 and 2010 the federal government approved funds in support of the portion of this Project extending from San Francisco to Anaheim, and in 2012 and 2014, through Chapter 152, Statutes of 2012 and Chapter 25, Statutes of 2014, the Legislature appropriated funds for the acquisition and design-build phases of the IOS-1 of the Project, extending from Madera to just north of Bakersfield.

The Property Acquisition Law, commencing with section 15850 of the Government Code, authorizes the Board to select and acquire in the name of the State of California (State) with the consent of the State agency concerned, the fee or any lesser right or interest in any real property necessary for any State purpose or function. This law also authorizes the Board to acquire property by condemnation, in the manner provided for in Title 7 (commencing at section 1230.010) of Part 3 of the Code of Civil Procedure.

Each of the properties is within the right of way for IOS-1 and was site selected at previous Board meetings. The site selections took place after an environmental review process where it was determined that any alternative alignment would include the selected parcels, or where a preferred alignment had already been approved by both the High Speed Rail Authority Board and the Federal Railroad Administration. Acquisition of these properties will allow the High Speed Rail Authority to move forward with construction of the HSTS.

Between August 2017 and September 2017, the various owners were provided with a first written offer to purchase the subject property, as required by Government Code section 7267.2. Negotiations to acquire the properties are continuing; however, in order to keep the project on schedule, the adoption of Resolutions of Necessity to authorize the use of eminent domain is required.

On November 17, 2017, Notices of Intent to adopt a Resolution of Necessity were mailed to the respective property owners. These notices were sent in accordance with Code of Civil Procedure section 1245.235.

Property Specific Information:

1. Debrata Property (Fresno County)

Authority Parcel Numbers: FB-10-0200, FB-10-0202, and FB-10-0653 Assessor Parcel Numbers: 478-290-18, 478-290-22, and 478-290-24

Full Acquisition: Approximately 1.53 acres in fee

This property will be needed for the construction of the HSTS between E. Belgravia Avenue and E. Church Avenue.

2. Grewel Property (Fresno County)

Authority Parcel Numbers: FB-10-0462-1, FB-10-0462-7, FB-10-0462-8, FB-10-0462-9, FB-10-0462-11, and FB-10-0462-02-01

Assessor Parcel Numbers: 056-030-39S and 056-030-41S

Partial Acquisition: Approximately 13.37 acres total (11.01 acres in fee and 2.36 acres in easement)

This property will be needed for the construction of the S. Fowler Avenue grade separation and for the construction of the HSTS between S. Fowler Avenue and E. Davis Avenue.

Staff Recommendation: Adopt two Resolutions of Necessity authorizing the use of

eminent domain to acquire properties totaling approximately 15

acres.

OTHER BUSINESS

NONE

REPORTABLES

TO BE PRESENTED AT MEETING